

STATE OF CALIFORNIA
Budget Change Proposal - Cover Sheet
DF-46 (REV 07/23)

Fiscal Year 2025-26	Business Unit Number 7760	Department Department of General Services
Hyperion Budget Request Name 7760-028-BCP-2025-GB		Relevant Program or Subprogram 6325-Real Estate Services Division

Budget Request Title

Chattel Slavery: Formal Apology Memorialization (AB 3089)

Budget Request Summary

The Department of General Services, Real Estate Services Division requests \$500,000 General Fund one-time in Fiscal Year 2025-26 for the purposes of memorializing a plaque in the State Capitol Building as an apology for perpetuating the harms African Americans faced, including through segregation, public and private discrimination, and unequal disbursement of state and federal funding. Chapter 624, Statutes of 2024 (AB 3089) requires the Department of General Services to establish a schedule for the design, construction, and dedication of the plaque, implement procedures to solicit designs for the plaque, devise a selection process for the choice of the design, and establish a program for the dedication of the plaque.

Requires Legislation (submit required legislation with the BCP) <input type="checkbox"/> Trailer Bill Language <input checked="" type="checkbox"/> Budget Bill Language <input type="checkbox"/> N/A	Code Section(s) to be Added/Amended/Repealed Click or tap here to enter text.	
Does this BCP contain information technology (IT) components? <input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	Department CIO Click or tap here to enter text.	Date Click or tap to enter a date.

For IT requests, specify the project number, the most recent project approval document (FSR, SPR, S1BA, S2AA, S3SD, S4PRA), the approval date, and the total project cost.

Project No. Click or tap here to enter text. **Project Approval Document:** Click or tap here to enter text.

Approval Date: Click or tap to enter a date. **Total Project Cost:** Click or tap here to enter text.

If proposal affects another department, does other department concur with proposal? ☐ Yes ☐ No

Attach comments of affected department, signed and dated by the department director or designee.

Prepared By Jim Martone	Date 10/4/2024	Reviewed By Katherine Minnich	Date 10/4/2024
Department Director Ana Lasso	Date 10/4/2024	Agency Secretary Justyn Howard	Date 10/4/2024

Department of Finance Use Only

Additional Review: ☐ Capital Outlay ☐ ITCU ☐ FSCU ☐ OSAE ☐ Dept. of Technology

Principal Program Budget Analyst Danielle Brandon	Date submitted to the Legislature 1/10/2025
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A. Problem Statement

Previously existing law required a Task Force to study and develop reparation proposals for African Americans, with special consideration for African Americans who are descendants of persons enslaved in the United States. The Task Force was required to identify, compile, and produce the relevant evidentiary documentation of the institution of slavery that existed within the United States, and to recommend appropriate remedies in consideration of their findings.

The Task Force received historical records from government agencies, private entities, and citizens established that millions of Africans and their descendants were brutally enslaved and traded as property, propelling California's ascension to prosperity during the Gold Rush Era. The Task Force report further outlined the myriad of ways that these harms continue to plague Black Californians today.

AB 3089 provides that the State of California recognizes and accepts responsibility for all the harms and atrocities committed by the state and apologizes for perpetuating the harms African Americans have faced. The bill requires that the Department of General Services (DGS) and the Joint Rules Committee design, install, and maintain a plaque memorializing this apology to be publicly and conspicuously displayed and maintained in the State Capitol Building.

Accompanying this budget proposal is also a request to add Budget Bill Language to government code to explicitly allow for the alteration or modification of the character defining features of the Capitol.

B. Justification

DGS is requesting \$500,000 for the purposes of memorializing a plaque in the State Capitol Building as an apology. The funding is needed as it is not clear what the location, prominence, or integration of the plaque will look like. It is unknown what the general location of the memorial plaque will be, what the materiality and composition of the plaque will entail, and how the plaque will affect and be integrated into the Historic State Capitol Building.

DGS and Joint Rules Committee will establish a schedule to reflect an extensive process that includes a planning phase; the process for the solicitation and selection of artistic designs; an installation phase; and a dedication program for the dedication of the plaque. This project will occur over the course of at least two fiscal cycles. DGS anticipates significant staff time and meetings to coordinate with a multitude of public and private stakeholders. These meetings may include stakeholders to share ideas and possibly witness mockups that will represent costs to the project. The requested funds will be allocated towards soft and hard costs, consultants with expertise working in the Capitol building, construction costs, and code inspections. Staff time between DGS and Joint Rules Committee staff will also include coordination of the receipt of money from any grants and private donations to facilitate appropriations of those funds.

Among other things, AB 3089 requires that in addition to the artistic design development of the plaque, that DGS and the Joint Rules Committee oversee the solicitation of designs; compliance with Americans with Disabilities Act (ADA); compliance with California Environmental Quality Act requirements; compliance with the State Historic Preservation Officer; and to perform a final review of construction documents to ensure that all aforementioned requirements and maintenance concerns are met.

DGS and the Joint Rules Committee shall prepare a maintenance agreement outlining DGS's responsibility for the long-term maintenance and upkeep of the plaque due to aging, vandalism, or relocation. DGS wants to be careful and considerate of the final memorial plaque and as such is seeking sufficient funding to ensure that the intent of the Legislature is being carried out in a planned and meaningful way.

C. Departmentwide and Statewide Considerations

This proposal helps advance the goal of former law established by AB 3121 (Chapter 319, Statutes of 2020) where a Task Force studied and developed reparation proposals with a recommendation as to how the State of California would offer a formal apology on behalf of the people of California for the perpetration of gross human rights against humanity, with special consideration to violations against African slaves and their descendants.

D. Outcomes and Accountability

Approval of this proposal will provide the resources necessary to allow for full implementation of AB 3089. The funds will result in successful solicitation of design and ensures compliance with ADA safety concerns, environmental and historical documentation, and provides for necessary construction costs. The addition to government code will ensure DGS permission to alter or modify the character of the State Capitol.

In summary, the budget request will allow DGS in consultation with the Joint Rules Committee to ensure the intent of the legislation is met and provide a plaque memorializing the apology.

E. Supplemental Information (If Applicable)

Budget Bill Language for Item 7760-001-0001, 2025 Budget Act:

Provisions:

1. Notwithstanding any other law, of the amount appropriated in Schedule (2), \$500,000 shall be available for the planning, design, construction, and installation of a plaque memorializing the state's formal apology for chattel slavery pursuant to Chapter 4.5 (commencing with Section 8301) of Division 1 of Title 2 of the Government Code, and shall constitute an express appropriation for the alteration or modification of the color, detail, design, structure, or fixtures of the historically restored areas of the first, second, and third floors and the exterior of the west wing of the State Capitol, as required by Section 28 of Article IV of the California Constitution.

BCP Fiscal Detail Sheet

BCP Title: Chattel Slavery: Formal Apology Memorialization (AB 3089)

BR Name: 7760-028-BCP-2025-GB

Budget Request Summary

Operating Expenses and Equipment

Operating Expenses and Equipment	FY25 Current Year	FY25 Budget Year	FY25 BY+1	FY25 BY+2	FY25 BY+3	FY25 BY+4
5340 - Consulting and Professional Services - External	0	500	0	0	0	0
Total Operating Expenses and Equipment	\$0	\$500	\$0	\$0	\$0	\$0

Total Budget Request

Total Budget Request	FY25 Current Year	FY25 Budget Year	FY25 BY+1	FY25 BY+2	FY25 BY+3	FY25 BY+4
Total Budget Request	\$0	\$500	\$0	\$0	\$0	\$0

Fund Summary

Fund Source

Fund Source	FY25 Current Year	FY25 Budget Year	FY25 BY+1	FY25 BY+2	FY25 BY+3	FY25 BY+4
State Operations - 0001 - General Fund	0	500	0	0	0	0
Total State Operations Expenditures	\$0	\$500	\$0	\$0	\$0	\$0
Total All Funds	\$0	\$500	\$0	\$0	\$0	\$0

Program Summary

Program Funding

Program Funding	FY25 Current Year	FY25 Budget Year	FY25 BY+1	FY25 BY+2	FY25 BY+3	FY25 BY+4
6325064 - Project Management and Development Branch	0	500	0	0	0	0
Total All Programs	\$0	\$500	\$0	\$0	\$0	\$0